FINANCIAL STATEMENTS

For the Year Ended September 30, 2022

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CITY OFFICIALS

September 30, 2022

OFFICIALS

ELECTED TERM EXPIRATION

Mayor	
William S. Mitchell V	March 2026
City Council	
Carlton G. Selph, Vice Mayor	March 2026
Vanessa Smith, Council Member	March 2024
Jay Daigle III, Chairperson	March 2024
Jhelecia Hawkins, Council Member	March 2024

City Manager Marcus Collins

Chief Financial Officer Margaret Bergstrom

City Clerk Marcus Collins

City Attorney Rhett Bullard This page was intentionally left blank

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September	50,	2022

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KENNETH M. DANIELS CERTIFIED PUBLIC ACCOUNTANT

107 2nd Ave S.E. Jasper, FL 32052 Phone 386-792-1906 Fax 386-792-1925 <u>kmdcpa@windstream.net</u>

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council City of Jasper, Florida

Report on the Audit of the Financial Statements

Opinions

I have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Jasper, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Jasper, Florida's basic financial statements as listed in the table of contents.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Jasper, Florida, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. I am required to be independent of the City of Jasper, Florida, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As described on Note 1 to the financial statements, in fiscal year 2022, the City adopted new accounting guidance, GASB Statement No. 87, Leases. My opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Jasper, Florida's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, I:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Jasper, Florida's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in my judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Jasper, Florida's ability to continue as a going concern for a reasonable period of time.

I are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-10, budgetary comparison information on pages 49–50, pension trend information on pages 51-52, and OPEB trend information on page 53 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge I obtained during our audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, I have also issued our report dated March 31, 2023, on my consideration of the City of Jasper, Florida's internal control over financial reporting and on our tests of its compliance

with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Jasper, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Jasper, Florida's internal control over financial reporting and compliance.

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Kenneth M. Daniels Certified Public Accountant March 31, 2023

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MANAGEMENT'S

DISCUSSION &

ANALYSIS

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MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended September 30, 2022

Our discussion and analysis of the City of Jasper, Florida's financial performance provides an overview of City's financial activities for the fiscal year ended September 30, 2022. Please read it in conjunction with the City's financial statements, which begin in page 11.

FINANCIAL HIGHLIGHTS

The City's began projects under the following grants during the year ending September 30, 2022:

Florida Division of Emergency Management, Coronavirus State and Local Fiscal Recovery Funds (CSFRF) Grant in the amount of \$2,082,049. Expenditures of \$241,687 were made for equipment and improvements to/for the City's water and sewer infrastructure.

Florida Department of Environmental Protection Grants A1088 and A1095 totaling \$100,000. Expenditures of \$25,498 were made for local park improvements.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances.

Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Proprietary fund financial statements offer short and long-term financial information about the activities the government operates like businesses, such as the water/sewer, gas, and solid waste departments.

Fund financial statements also report the City's operations in more detail than the government– wide statements by providing information about the City's most significant funds.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Reporting the City as a Whole

Our analysis of the City as a whole begins on page 4. The Statement of Net Position and the Statement of Activities on pages 11-12 report information about the City as a whole and its activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements also report the City's net position and changes in them. The City's net position, the difference between assets and liabilities, is one way to measure the City's financial health, or position. Over time, increases or decreases in the City's net position are an indicator of whether its financial health is improving or deteriorating. Additional other nonfinancial factors such as changes in the area's economic conditions and the condition of the City's capital assets should be considered in assessing the City's overall health.

In the Statement of Net Position and the Statement of Activities, the City's activities are divided into two categories: 1.) governmental activities: the City's basic services are included here, financial and administrative, police, fire, transportation, and recreation and 2.) business-type: the City charges fees to customers to help it cover the cost of certain utility services it provides. The City's water and sewer, natural gas, and sanitation services are included in the business-type activities.

Reporting the City's Funds

Our analysis of the City's funds (four major) begins on page 7. The fund financial statements begin on page 12 and provide detailed information about the City's most significant governmental funds – not the City as a whole. A description of the City's Funds follows:

Governmental funds – Most of the City's basic services are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year – end that are available for spending. These funds are reported using the modified accounting method, which measures cash and all other financial assets that can readily be converted to cash.

The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship or differences between governmental activities reported in the Statement of Net Position and the Statement of Activities and governmental funds is described in the reconciliations accompanying the fund financial statements.

Proprietary funds – Services for which the City charges customers a fee is generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both longand short-term financial information. The City's Enterprise funds are the same as its businesstype activities, but provide more detail and additional information, such as cash flows.

The City as a Whole

As indicated below, the City's net position increased eight percent or \$850,000. In general, increases to utility rates, grant driven projects, and expenditure/expense reductions largely contributed to the increase.

The analysis below focuses on the net position (Table 1) and the changes in net position (Table 2) for both the City's governmental and business type activities.

Detailed comments follow the tables and explain the significant changes between the current and prior year.

Table 1NET POSITION(In Thousands)

	Governmental		Busine	ess type			
	Activ	vities	Activ	vities	Totals		
	2022	<u>2021</u>	2022	2021	2022	2021	
Current and other assets	\$ 1,174	\$ 1,094	\$ 5,053	\$ 3,529	\$ 6,227	\$ 4,623	
Capital assets	1,686	1,765	8,189	8,168	9,875	9,933	
Total assets	2,860	2,859	13,242	11,697	16,102	14,556	
Deferred outflows of resources	338	362	125	135	463	497	
Total assets and deferred outflows							
of resources	<u>\$ 3,198</u>	\$ 3,221	\$ 13,367	<u>\$11,832</u>	\$ 16,565	\$ 15,053	
Other liabilities	\$ 61	\$ 99	\$ 362	\$ 362	\$ 423	\$ 461	
Long term liabilities	1,438	832	384	120	1,822	952	
Total liabilities	1,499	931	746	482	2,245	1,413	
Deferred inflows of resources	554	1,232	2,012	1,503	2,566	2,735	
Net position							
Invested in Cap Assets	1,686	1,765	8,185	8,168	9,871	9,933	
Restricted	-	-	17	16	17	16	
Unrestricted	(541)	(707)	2,407	1,663	1,866	956	
Total net position	1,145	1,058	10,609	9,847	11,754	10,905	
Total liabilities, deferred inflows							
of resources, and net position	<u>\$ 3,198</u>	\$ 3,221	<u>\$13,367</u>	<u>\$11,832</u>	<u>\$ 16,565</u>	\$ 15,053	

Explanation of Significant Changes Table 1

Governmental activities

The increase in current and other assets was largely cash. The City's continued efforts to minimize costs (largely via public safety) resulted in the increased cash balance. In addition, the City made no transfers from the Business Type to the Governmental Activities.

Unrestricted net position increased slightly, muted by the increase in the City's share of the FRS liability after a stellar performance of FRS related investments in 2021.

Business-type activities

Current and other assets gained due to the second payment of \$1,041,024 from Coronavirus State and Local Fiscal Recovery Funds (CSFRF) Grant. Limited expenses of approximately \$242,000, were incurred during the year ending September 30, 2022.

Other and long-term liabilities increased due to the FRS pension liability increase as indicated above.

Unrestricted net assets increased due to annual increases in utility billings (automatic two percent increase for water and sewer) and attention to costs (for example – aluminum sulfate purchases have steadily decreased over the years from \$33,708 in 2020 to \$11,228 in 2022).

Table 2 CHANGES IN NET POSITION (In Thousands)

	Governmen	tal Activities	Business-tv	ype Activities	Total Primary Government			
Statement of Activities	Current	Prior	Current	Prior	Current	Prior		
Program revenues	Year	Year	Year	Year	Year	Year		
General government	\$ 197	\$ 152	\$ -	\$ -	\$ 197	\$ 152		
Public safety	160	185	-	-	160	185		
Physical environment	9	9	-	-	9	9		
Transportation	41	79	-	-	41	79		
Economic environment	-	-	-	-	-	-		
Human services	-	-	-	-	-	-		
Culture/recreation	30	3	-	-	30	3		
Water/sewer utility	-	-	1,523	1,860	1,523	1,860		
Natural gas utility	-	-	829	549	829	549		
Sanitation	-	-	517	487	517	487		
General revenues					-	-		
Taxes					-	-		
Property taxes	406	378	-	-	406	378		
Local option fuel tax	413	416	-	-	413	416		
Discretionary sales	167	153	-	-	167	153		
Commx services	62	61	-	-	62	61		
Franchise fees	121	112	-	-	121	112		
Utility service tax	94	90	-		94	90		
Interest	4	1	3	3	7	4		
Miscellaneous	23	32	15	-	38_	32		
Total revenues	1,727	1,671	2,887	2,899	4,614	4,570		
Total levenues		1,071	2,007	2,077	4,014	<u> </u>		
Program expenses								
General government	545	484	-	-	545	484		
Public safety	696	601	-	-	696	601		
Physical environment	6	4	-	-	6	4		
Transportation	380	369	-	-	380	369		
Economic environment	-	-	-	-	-	-		
Human services	-	1	-	-	-	1		
Culture/recreation	13	12	-	-	13	12		
Interest on long term debt	_	-	-	-	_	-		
Water/sewer utility	-	-	1,199	1,109	1,199	1,109		
Natural gas utility	-	-	552	421	552	421		
Sanitation	-	-	374	343	374	343		
Total expenses	1,640	1,471	2,125	1,873	3,765	3,344		
Excess (deficiency) before transfers	87	200	762	1,026	849	1,226		
Transfers and special item								
Transfers	_	125		(125)				
Special item		(13)	-		-	(12)		
Total transfers and special item				(125)		(13)		
i otal transfers and special item		112		(125)		(13)		
Change in net position	87	312	762	901	849	1,213		
Beginning net position	1,058	746	9,847	8,946	10,905	9,692		
Ending net position	\$ 1,145	\$ 1,058	\$ 10,609	\$ 9,847	\$ 11,754	\$ 10,905		

Explanation of Significant Changes Table 2

Government Activities

Governmental revenues increased/decreased as follows:

General government program revenues: State Revenue Sharing increased approximately \$38,000

Public safety revenues: decreased due to a local grant of \$50,569 in the prior year from Hamilton County.

Transportation revenues decreased – the Florida Department of Transportation awarded a grant for the resurfacing of Central Ave. Grant revenues in the amount of \$38,700 were earned in the prior year. The grant will be completed in the 2022-23 fiscal year.

Governmental expenditures increased 11 percent. The most significant increase was in retirement - \$80,743 – due to rate increases and the City's share of the FRS pension liability.

Business-type activities

Business-type revenues gained due to annual increases in utility rates (two percent annually) and an increase in the selling price (and cost - \$154,000 year over year) of natural gas.

Expenses increased. See natural gas cost above and repair and maintenance to the City's water/sewer infrastructure via the CSFRF Grant.

The City's Funds

At year-end, the City's governmental funds had a total fund balance of approximately \$1,094,000. The increase of \$121,000 is primarily due to a reduction in public safety costs (reducing number of shifts).

TABLE 3 CHANGES IN GOVERNMENTAL AND MAJOR FUNDS' TOTAL AND UNRESERVED FUND BALANCES AND NET POSITION (in Thousands)

	Unreserved Fund Balance								
<u>Major Funds</u> General	\$ <u>2022</u> 1,094	\$	<u>2021</u> 973	<u>\$</u> \$	<u>Change</u> 121	Percent Change 12.4%			
			Enterprise F Change in Net F vested in Capit						
	\$ <u>2022</u> 8,168	\$	<u>2021</u>		Change	Percent Change 0.0%			
			Restricte	d					
	\$ <u>2022</u> 17	\$	<u>2021</u> 16	\$ \$	<u>Change</u> 1	Percent Change 6.3%			
	\$ <u>2022</u> 2,407	\$	<u>2021</u> 1,663	\$ \$	<u>Change</u> 744	Percent <u>Change</u> 44.7%			

The enterprise funds' net position increased by approximately \$744,000. The improved net position can be attributed to the annual increases in utility rates and general reductions in non-grant related expenses.

GENERAL FUND BUDGETARY HIGHLIGHTS

The City did not amend its 2022 budget. Actual expenditures were less than budgeted by approximately \$400,000. Actual expenditures were less than budgeted in all departments.

CAPITAL ASSET AND DEBT ADMINISTRATION

At September 30, 2022, the City had approximately \$19 million invested in capital assets, including police and fire equipment, buildings, park facilities, roads, and water and sewer lines. (See Table 4 below.) The increase in capital assets is due to vehicle, equipment (sewer jetter, mini-excavator), and sewer pump purchases.

	Govern	nmental	Busine	ss-type			
	Activ	vities	Activ	vities	Totals		
	2022	2021	2022	2021	<u>2022</u>	2021	
Land	\$ 241	\$ 241	\$ 667	\$ 667	\$ 908	\$ 908	
Construction in progress	-	-	-	-	-	-	
Buildings	403	403	288	288	691	691	
Infrastructure/improvements	1,377	1,352	13,526	13,470	14,903	14,822	
Equipment and furniture	322	322	800	567	1,122	889	
Vehicles	1,020	1,020	363	338	1,383	1,358	
Leased assets *			5		5		
Total capital assets, gross	\$ 3,363	\$ 3,338	<u>\$15,649</u>	\$ 15,330	<u>\$ 19,012</u>	<u>\$ 18,668</u>	

Table 4CAPITAL ASSETS (in Thousands)

* Result of adopting GASBS 87

Debt

At year-end, the City had \$1.8 million in outstanding debt. This was an increase of approximately \$869,000; the FRS pension liability was the primary reason.

Table 5 OUTSTANDING DEBT AT YEAR-END (in Thousands)

	Governmental			Business-type								
	Activities				Activities				Totals			
	4	2022	4	2021	4	2022	4	2021	4	2022		<u>2021</u>
Compensated absences	\$	70	\$	68	\$	28	\$	26	\$	98	\$	94
Lease liability		-		-		3		-		3		-
OPEB liability		72		104		296		70		368		174
Pension liability		1,295		660		57		24		1,352		684
Totals	\$	1,437	\$	832	\$	384	\$	120	\$	1,821	\$	952

CURRENTLY KNOWN FACTS

The City's General Fund budget for the fiscal year 2022-23 totals \$2.4 million. Included in the budget is \$83,237 in capital outlay to be used for equipment purchases and \$15,000 in contingency.

CONTACTING THE CITY 'S FINANCIAL MANAGEMENT

This financial report is designed to provide the citizens, customers, and creditors, with a general overview of the City's finances and to show the City's accountability for the funds that it receives.

If you have questions about this report or need additional financial information, contact the City at 208 W Hatley Street, Jasper, FL 32052.

Manus M Collas

Marcus Collins City Manager

Mayaut Harper

Margaret Harper Chief Financial Officer

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BASIC FINANCIAL STATEMENTS

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STATEMENT OF NET POSITION

September 30, 2022

		ernmental ctivities		siness-type Activities		<u>Total</u>
Assets						
Cash	\$	1,030,756	\$	2,699,800	\$	3,730,556
Accounts receivable, net		1,048		273,058		274,106
Franchise fees receivable		13,442		-		13,442
Utility service tax receivable		8,360		-		8,360
Interfund receivables/payables		55,490		(55,490)		
Due from other governments		65,556		21,250		86,806
Inventory		-		38,667		38,667
Restricted assets		_		2,076,111		2,076,111
Capital assets				2,070,111		2,070,111
Land		241,442		667,039		908,481
		1,444,339		7,522,052		,
Other capital assets, net of depreciation/amortization						8,966,391
Total capital assets		1,685,781		8,189,091		9,874,872
Total assets		2,860,433		13,242,487		16,102,920
Deferred outflows of resources		205 520		102.026		200 775
Pensions		295,739		103,036		398,775
OPEB		42,261		21,962		64,223
Total deferred outflows of resources		338,000		124,998		462,998
Total assets and deferred outflows of resources	\$	3,198,433	\$	13,367,485	\$	16,565,918
Liabilities						
Accounts payable	\$	21,994	\$	153,104	\$	175,098
Retirement/insurance payable		37,787		-		37,787
Taxes payable		-		931		931
Deposits		1,760		207,585		209,345
Long-term liabilities		1,700		201,000		207,010
Due within one year						
Compensated absences		12,879		28,226		41,105
Lease liability		12,077		1,382		1,382
Pensions		-		8,814		
		20,565				29,379
OPEB		5,735		2,458		8,193
Due in more than one year		57.054				
Compensated absences		57,254		-		57,254
Lease liability		-		2,146		2,146
Pension		1,274,802		286,980		1,561,782
OPEB		66,662		54,216		120,878
Total liabilities		1,499,438		745,842		2,245,280
Deferred inflows of resources						
Business license fees		5,982		-		5,982
Grants		-		1,840,362		1,840,362
Pensions		486,265		136,890		623,155
OPEB		61,563		34,680		96,243
Total deferred inflows of resources		553,810		2,011,932		2,565,742
Net position						
Net investment in capital assets		1,685,781		8,185,563		9,871,344
Restricted		1,005,701		0,105,505		7,071,544
Capital facilities				17.057		17 057
		(540.500)		17,057		17,057
Unrestricted (deficit)		(540,596)		2,407,091		1,866,495
Total net position		1,145,185		10,609,711		11,754,896
Total liabilities, deferred inflows of resources,	¢	2 100 122	¢	10.0/5 /05	¢	1
and net position	<u>\$</u>	3,198,433	<u> </u>	13,367,485	<u> </u>	16,565,918

STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2022

			Program Revenue		Net (Expense) Revenue and			
			Operating	Capital		nanges in Net Assets		
	_	Charges for	Grants and	Grants and	Governmental	Business-		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	type Activities	Total	
Governmental activities				<u>^</u>			· ····	
General government services	\$ 544,569	\$ 11,793	\$ 185,475	\$ -	\$ (347,301)		\$ (347,301)	
Public safety	696,437	149,372	10,312	-	(536,753)		(536,753)	
Physical environment	6,246	9,030	-	-	2,784		2,784	
Transportation	379,631	41,027	-	-	(338,604)		(338,604)	
Economic environment	300	-	-	-	(300)		(300)	
Human services	100	-	-	-	(100)		(100)	
Culture/recreation	12,807	4,000		25,498	16,691		16,691	
Total governmental activities (see Note 5.)	1,640,090	215,222	195,787	25,498	(1,203,583)		(1,203,583)	
Business type activities								
Water/sewer utility	1,199,231	1,231,818	-	291,895		324,482	324,482	
Natural gas utility	552,253	828,720	-	-		276,467	276,467	
Sanitation	374,293	517,627				143,334	143,334	
Total business-type activities	2,125,777	2,578,165		291,895		744,283	744,283	
Totals	\$ 3,765,867	\$ 2,793,387	<u>\$ 195,787</u>	\$ 317,393				
General revenues								
Property taxes					406,362	-	406,362	
Local option fuel tax					412,681	-	412,681	
Discretionary sales surtax					166,895	-	166,895	
Communications service tax					62,079	-	62,079	
Franchise fees					121,015	-	121,015	
Utility service tax					93,803	-	93,803	
Interest					4,492	2,808	7,300	
Miscellaneous					23,363	14,778	38,141	
Transfers								
Total general revenues and transfers					1,290,690	17,586	1,308,276	
Change in net position					87,107	761,869	848,976	
Net position - beginning					1,058,078	9,847,760	10,905,838	
Prior period adjustment (see Note 1.)						82	82	
Net position - beginning, as restated					1,058,078	9,847,842	10,905,920	
Net position - ending					\$ 1,145,185	\$ 10,609,711	\$11,754,896	

See notes to financial statements.

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CITY OF JASPER, FLORIDA BALANCE SHEET

GOVERNMENTAL FUNDS

September 30, 2022

	General <u>Fund</u>	
Assets	<u>,</u>	
Cash	\$	1,030,756
Accounts receivable Franchise fees receivable		1,048
		13,442
Utility service tax receivable Interfund receivables		8,360 55,490
Due from other governments	. <u> </u>	65,556
Total assets	\$	1,174,652
Liabilities, deferred inflows of resources and fund balances Liabilities		
Accounts payable	\$	21,994
Compensated absences	Ŷ	12,880
Retirement and withholding payable		37,787
Deposits		1,760
Total liabilities		74,421
Deferred inflows of resources		
Business license fees		5,982
Fund balances		
Unassigned		1,094,249
Total liabilities, deferred inflows of resources		
and fund balances	\$	1,174,652

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

September 30, 2022

Total fund balances for governmental funds	\$ 1,094,249
Total net assets reported for governmental activities in the Statement of Net Assets is different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds. Those assets consist of the following: Land Buildings Infrastructure Vehicles Equipment	241,442 402,445 1,377,488 322,313 1,020,025
Accumulated depreciation Total capital assets	 (1,677,932) 1,685,781
The deferred outflows of resources and deferred inflows of resources related to OPEB benefits and pensions are applicable to future periods and, therefore, are not reported in the governmental funds. Deferred outflows related to pensions Deferred outflows related to OPEB benefits Deferred inflows related to OPEB benefits Deferred inflows related to OPEB benefits	295,739 42,261 (486,265) (61,563)
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. The City's pension liability is not accrued in governmental funds, but rather is recognized as an expenditure when due. Compensated absences are recorded when paid. Capital leases are recorded as liabilities. All liabilities - both current and long term - are reported in the Statement of Net Assets. Long-term liability balances and other adjustments are as follows:	(57.252)
Compensated absences OPEB liability	(57,253) (72,397)
Net pension liability	 (1,295,367)
Total long-term liabilities and other adjustments	 (1,425,017)
Total net position of governmental activities	\$ 1,145,185

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended September 30, 2022

	General <u>Fund</u>	
Revenues		
Taxes	\$	1,152,248
Licenses and permits		122,065
Intergovernmental		221,285
Charges for services		160,707
Fines and forfeits		30,007
Interest		4,492
Miscellaneous		36,393
Total revenues		1,727,197
Expenditures		
Current		
General government services		510,540
Public safety		701,463
Physical environment		6,246
Transportation		355,880
Economic environment		300
Human services		100
Culture/recreation		31,773
Capital outlay		
Total expenditures		1,606,302
Excess (deficiency) of revenues		
over expenditures		120,895
Other financing sources (uses)		
Interfund transfers in		-
Net change in fund balances		120,895
Fund balances - beginning		973,354
Fund balances - ending	\$	1,094,249

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2022

Net change in fund balances - total governmental funds	\$ 120,895			
The change in net assets reported for governmental activities in the statement of activities are different because:				
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.				
Capital outlay	25,498			
Depreciation (104,458)			
Net adjustment	(78,960)			
Pension costs are recorded in the statement of activities under the accrual basis of accounting; however, the expenditure is not recorded in the governmental funds until paid. The change in the contribution's verses expense is: FRS Pension/HIS Expense	59,438			
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Paid time off, due to its classification as a long-term liability is not recorded under the modified basis of accounting. Also, employment benefits that will likely be paid in the future are not recorded under the modified basis of accounting. However, all expenses are recorded in the Statement of Activities. The adjustments described above are as follows:				
OPEB benefits	(9,205)			
Compensated balance adjustment	(5,061)			
Change of net position of governmental activities	<u>\$ 87,107</u>			

CITY OF JASPER, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2022

	September 50, 2022		G	
	Water & Sewer	Natural Gas	Sanitation	TT (1
4	Utility Fund	Utility Fund	Fund	<u>Total</u>
Assets Current assets				
Cash and cash equivalents	\$ 898,488	\$ 1,029,999	\$ 512,832	\$ 2,441,319
Cash and cash equivalents Cash - certificate of deposit	258,481	\$ 1,029,999	\$ 512,652	258,481
Accounts receivable	118,227	147,728	50,421	316,376
Allowance for doubtful accounts	(28,571)	(8,279)	(6,468)	(43,318)
Interfund receivables	28,375	90,731	(0,408)	119,106
Due from Other Local Governments	28,575 21,250	90,731	-	21,250
Inventory	31,328	7,339	-	38,667
Total current assets	1,327,578	1,267,518	556,785	3,151,881
Noncurrent assets	1,527,578	1,207,310		5,151,001
Restricted assets				
Cash - certificates of deposit	17,057			17,057
Cash		25,043	-	
Total restricted assets	<u>2,034,011</u> 2,051,068	25,043		<u>2,059,054</u> 2,076,111
Capital assets	2,031,008	25,045		2,070,111
Land	667,039			667,039
		-	-	
Buildings, net	230,614	-	-	230,614
Infrastructure, net	6,251,585	546,920	-	6,798,505
Equipment, net	381,880	53,416	6,483	441,779
Vehicles, net	21,085	26,497	-	47,582
Intangible right-to-use asset, net	3,572	-	- (192	3,572
Total capital/right-to-use assets, net	7,555,775	626,833	6,483	8,189,091
Total noncurrent assets	9,606,843	651,876	6,483	10,265,202
Total assets	10,934,421	1,919,394	563,268	13,417,083
Deferred outflows of resources	102.026			102.026
Pensions	103,036	-	-	103,036
OPEB	21,962			21,962
Total deferred outflows of resources	124,998	-	- -	124,998
Total assets and deferred outflows of resources	<u>\$ 11,059,419</u>	<u>\$ 1,919,394</u>	<u>\$ 563,268</u>	<u>\$ 13,542,081</u>
Liabilities				
Current liabilities				*
Accounts payable	\$ 51,771	\$ 70,371	\$ 30,962	\$ 153,104
Interfund payables	146,221	-	28,375	174,596
Accrued leave	26,907	1,319	-	28,226
Taxes payable	-	931	-	931
Customer deposits	183,760	23,825	-	207,585
Lease liability, current portion	1,382	-	-	1,382
Pension liability, current portion	8,814	-	-	8,814
OPEB liability, current portion	2,458			2,458
Total current liabilities	421,313	96,446	59,337	577,096
Noncurrent liabilities				
Lease liability	2,146	-	-	2,146
Pension	286,980	-	-	286,980
OPEB	54,216			54,216
Total noncurrent liabilities	343,342			343,342
Total liabilities	764,655	96,446	59,337	920,438
Deferred inflows of resources				
Grants	1,840,362	-	-	1,840,362
Pensions	136,890	-	-	136,890
OPEB	34,680			34,680
Total deferred inflows of resources	2,011,932			2,011,932
Net position				
Net investment in capital assets	7,552,247	626,833	6,483	8,185,563
Restricted for capital facilities - expendable	17,057	-	-	17,057
Unrestricted	713,528	1,196,115	497,448	2,407,091
Total net position	8,282,832	1,822,948	503,931	10,609,711
Total liabilities, deferred inflows of resources,		_		
and net position	<u>\$ 11,059,419</u>	<u>\$ 1,919,394</u>	<u>\$ 563,268</u>	\$ 13,542,081
*				
See notes to financial statements.	17			

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended September 30, 2022

	r & Sewer ity Fund	tural Gas lity Fund	nitation <u>Fund</u>	Totals
Operating revenues				
Charges for services	\$ 1,231,818	\$ 828,720	\$ 517,627	\$ 2,578,165
Operating expenses				
Water-sewer combination services				
Personnel services	286,759	-	-	286,759
Operating expenses	912,355	-	-	912,355
Gas utility services		55 074		55 274
Personnel services	-	55,274 496,979	-	55,274 496,979
Operating expenses Gas utility services	-	490,979	-	490,979
Operating expenses	-	-	374,293	374,293
Total operating expenses	 1,199,114	 552,253	 374,293	 2,125,660
	 <u>, ,</u>	 	 	 ,,
Operating income (loss)	 32,704	 276,467	 143,334	 452,505
Nonoperating revenues (expenses)				
Interest earnings	1,777	1,031	-	2,808
Federal grants	266,895	-	-	266,895
State and local grants	25,000	-	-	25,000
Sale of scrap	8,600	-	-	8,600
Settlements	1,042	-	-	1,042
Miscellaneous	5,136	-	-	5,136
Interest expense	 (117)	 -	 	 (117)
Total nonoperating revenues (expense)	 308,333	 1,031	 	 309,364
Income before transfers and special item	341,037	277,498	143,334	761,869
Transfers				
Interfund transfers in (out)	 	 <u> </u>	 	
Increase (decrease) in net position	 341,037	 277,498	 143,334	 761,869
Total net position - beginning	7,941,713	1,545,450	360,597	9,847,760
Prior period adjustment	 82	 	 	 82
Total net position - as restated	 7,941,795	 1,545,450	 360,597	 9,847,842
Total net position - ending	\$ 8,282,832	\$ 1,822,948	\$ 503,931	\$ 10,609,711

See notes to financial statements.

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended September 30, 2022

	Water & Sev Utility Fun		Sanitation <u>Fund</u>	Total
Cash flows from operating activities	ф <u>100</u> -		¢ 51 4 0 40	* • • • • • • • •
Cash received from customers and users	\$ 1,227,	,	\$ 514,069	\$ 2,507,734
Cash payments for employees and benefits	(305,6	, , ,	-	(361,744)
Cash payments for goods and services	(684,9	· · · ·	(370,478)	(1,487,877)
Net cash provided by (used for) operating activities	237,	144 277,378	143,591	658,113
Cash flows from noncapital financing activities				
Cash transfers in (out)	3,	750 -		3,750
Cash flows from capital and related financing activities				
Federal, state, and local grants	1,142,		-	1,142,997
Interest and other debt service costs paid	(1,4	,	-	(1,461)
Purchases of capital assets	(241,2	, , , ,	-	(312,970)
Miscellaneous receipts	14,	778 1,031		15,809
Net cash provided by (used for) capital and related				
financing activities	915,	035 (70,660)		844,375
Cash flows from investing activities				
Interest revenue	1,	- 777 -	-	1,777
(Purchase) sale of certificates of deposit	(1,0	95)		(1,095)
Net cash provided by (used for) investing activities	-	682 -	-	682
Net increase (decrease) in cash	1,156,	611 206,718	143,591	1,506,920
Cash and cash equivalents - beginning	1,775,	888 848,324	369,241	2,993,453
Cash and cash equivalents - ending	\$ 2,932,	499 <u>\$ 1,055,042</u>	\$ 512,832	\$ 4,500,373
Reconciliation of operating loss to net cash provided by operating activities				
Operating income (loss)	<u>\$</u> 32,	704 <u>\$ 276,467</u>	<u>\$ 143,334</u>	\$ 452,505
Adjustments to reconcile operating income (loss) to net cash provided by operating activities Depreciation/amortization	276,	354 19,907	1,036	297,297

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended September 30, 2022

Reconciliation (continued) Changes in assets and liabilities	Water & Sewer <u>Utility Fund</u>	Natural Gas <u>Utility Fund</u>	Sanitation <u>Fund</u>	<u>Total</u>
Decrease (increase) in Accounts receivable, net Inventory Deferred outflows	\$ (11,989) 3,061 10,370	\$ (59,852) 604 -	\$ (3,558) - -	\$ (75,399) 3,665 10,370
Increase (decrease) in Accounts payable Deposits Compensated absences Taxes payable OPEB liability Pension liability	(51,973) 7,923 2,592 (538) (8,891) 268,081	43,982 (2,955) (899) 124	2,779	(5,212) 4,968 1,693 (414) (8,891) 268,081
Deferred inflows - pensions Deferred inflows - OPEB Total adjustments Net cash provided by (used for) operating activities	(304,923) <u>14,373</u> <u>204,440</u> <u>\$ 237,144</u>	<u>911</u> <u>\$ 277,378</u>	 	(304,923) <u>14,373</u> <u>205,608</u> <u>\$658,113</u>
Noncash transactions Intangible right to use asset (GASB 87)	<u>\$ 5,531</u>	<u>\$ </u>	<u>\$ </u>	<u>\$ 5,531</u>
Reconciliation of cash reported on statement of net position to cash reported on the statement of cash flows:	Water & Sewer	Natural Gas	Sanitation	
Per the statement of net position Cash and cash equivalents Cash - certificate of deposit Restricted assets	<u>Utility Fund</u> \$ 898,488 258,481	<u>Utility Fund</u> \$ 1,029,999 -	<u>Fund</u> \$ 512,832 -	<u>Total</u> \$ 2,441,319 258,481
Cash - certificate of deposit Cash Total cash Less certificates of deposit	17,057 <u>2,034,011</u> 3,208,037	<u> </u>	512,832	17,057 <u>2,059,054</u> 4,775,911
Cash - certificate of deposit Impact fees Cash reported on the statement of cash flows	(258,481) (17,057) <u>\$ 2,932,499</u>	<u>-</u> <u>\$ 1,055,042</u>	<u> </u>	(258,481) (17,057) <u>\$ 4,500,373</u>

NOTES TO FINANCIAL STATEMENTS

September 30, 2022

NOTE 1. – Summary of Significant Accounting Policies

The City of Jasper is a political subdivision of the State of Florida, originally chartered in 1907, under the Laws of the State of Florida, Number 5811 and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes as well by its own ordinances. An elected Council governs the City. All other City officials are appointed by the City Council.

The City's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Government Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies used by the City are discussed below.

A. Reporting Entity

These financial statements present only the City of Jasper, Florida (the primary government). As defined by GASBS No. 14, component units are legally separate entities that are to be included in the City's reporting entity because of the significance of the operating or financial relationships with the City. For the purpose of the City's basic financial statements, the reporting entity consists of those functions and activities administered directly by the City Council and would include the following component units: The Jasper Planning and Zoning Board and the Jasper Planning and Zoning Board of Appeals.

As of and for the year ended September 30, 2022, the Jasper Planning and Zoning Board and the Jasper Planning and Zoning Board of Appeals had no assets or liabilities or financial activity, therefore, no amounts are included in the City's financial statements.

B. Basis of Presentation, Basis of Accounting

Basis of Presentation

Government-wide Statements: The statement of net assets and the statement of activities display information about the primary government (the City). These statements include the financial activities of the overall government, except for fiduciary funds and component units that are fiduciary in nature, if applicable. Eliminations have been made to minimize the double counting of internal activities by the elimination of interfund activity.

These statements distinguish between the governmental and business-type activities of the City.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. The City's governmental activities include all services except

the City's utilities, which are considered business-type activities. Business-type activities are financed in whole or, largely, by fees charged to external parties.

In the government-wide statement of net assets, both the government and business-type activities columns are presented on a consolidated basis by column and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts: net investment in capital assets; restricted net position; and unrestricted net position.

The statement of activities presents a comparison, reporting the gross and net costs, between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. There are no indirect expense allocations and, therefore, none have been reversed for the statement of activities.

Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds and focus on the determination of financial position and changes in financial position rather than upon net income. Separate statements for each fund category-*governmental and proprietary* are presented.

The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds, if any, are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The focus of the proprietary fund measurement is upon determination of operating income, changes in net position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Proprietary fund operating revenues consist only of those resulting directly from the provision of the service provided. Nonoperating revenues represent all other receipts.

The City reports the following major governmental fund:

General Fund - this is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The City reports the following major enterprise funds:

Water and Sewer Utility Fund - this fund accounts for the operation, maintenance, and development of the City's water and sewer services.

Natural Gas Utility Fund - this fund accounts for the operation, maintenance, and development of the City's natural gas services.

Sanitation Utility Fund - this fund accounts for the operation, maintenance, and development of the City's sanitation services.

Measurement Focus, Basis of Accounting

Government-wide, Proprietary, and Fiduciary Fund Financial Statements: The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus or accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations.

On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end.

Property taxes, sales taxes, franchise taxes, licenses, intergovernmental revenues, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under finance leases are reported as other financing sources.

C. Assets, Liabilities Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Deposits

The City pools its operating accounts. The City's General, Water/Sewer, Gas, and Sanitation Funds all are part of the pool. Interest earnings on the operating account are budgeted in and credited into the City's General Fund. All other deposit accounts are unique to the intended

purpose (customer deposits, petty cash, debt reserve), and the interest earnings are attributed to the custodial fund.

Cash and Cash Equivalents

For purposes of the Enterprise Funds' Statement of Cash Flows, the City has defined cash and cash equivalents to include cash on hand, demand deposits, and certain certificates of deposit with original maturities of three months or less.

Inventories

Inventories of the enterprise funds are valued at cost, which approximates market, using the firstin/first-out (FIFO) method. The enterprise funds use the consumption method for accounting for the inventory. The costs of governmental fund-type inventories are recorded as expenditures at the time of purchase. Actual inventories in the governmental funds on hand at year-end would not be material to the financial statements.

Capital Assets

Capital assets purchased are reported at historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Costs incurred for repairs and maintenance are expensed as incurred.

Depreciation on all assets is provided on the straight-line basis over their estimated useful lives. Estimated useful lives and the asset category's capitalization threshold are as follows:

	<u>Useful Life</u>	Capitalization <u>Threshold</u>
Buildings	20-75 years	\$5,000
Infrastructure/improvements	10-50 years	10,000
Equipment	5-10 years	5,000
Vehicles	5-10 years	5,000
Property under capital lease	5-10 years	5,000

GASBS No. 34 required the City to report and depreciate new infrastructure assets effective with the 2004 fiscal year. Infrastructure assets include roads, bridges, underground pipe, traffic signals, sidewalks, etc. In the future, these infrastructure assets are likely to be the City's largest asset class.

As a Phase 3 entity under GASB 34, the City elected not to retroactively report general, governmental, and infrastructure capital assets constructed or purchased prior to the 2004 fiscal year.

Pensions

In the government-wide statement of net position, liabilities are recognized for the City's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS's and the HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The City's retirement plans and related amounts are described in a subsequent note.

Other post-employment benefits (OPEB)

Florida Statutes 112.0801 requires that "any state agency, county, municipality, special district, community college, or district school board that provides life, health, accident, hospitalization, or annuity insurance, or all of any kinds of such insurance, for its officers and employees and their dependents upon a group insurance plan or self-insurance plan shall allow all former personnel who retired before October 1, 1987, as well as those who retire on or after such date, and their eligible dependents, the option of continuing to participate in the group insurance plan or self-insurance plan. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. For retired employees and their eligible dependents, the cost of continued participation may be paid by the employer or by the retired employees."

As a result of the above, the City incurs an implicit cost in the provision of its health care to employees. This cost is recognized as an OPEB liability/expense.

The City's OPEB amounts are reported in a subsequent note.

Long-term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

Compensated Absences

Compensated absences are absences for which employees will be paid, such as paid time off. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the City and its employees are accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the City and its employees are accounted for in the period in which such services are rendered or such events take place. The calculation for the accrued paid time off is based upon the hourly balances and the employee's rate of pay at year-end based on individual employee records. The current portion of the compensated balances liability as indicated at Note 8 is based on the prior year's usage of leave.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two item(s) that qualifies for reporting in this category. The deferred outflows of resources related to pensions and OPEB are discussed in a subsequent note.

In addition to liabilities, the governmental funds balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City has three types of this item: unearned revenues and relating to Pensions/OPEB amounts. Unearned revenues consists of business license fees and grant proceeds. Unearned revenues are deferred and recognized as an inflow of resources in the period that the amounts become available. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes.

Net Position Flow Assumption

The City periodically funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Balance Flow Assumptions

The City may fund outlays for a particular purpose from both restricted and unrestricted resources (unassigned fund balance). To compute the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow

assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Interfund Activity

Interfund activity is reported as loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related costs as a reimbursement. All other interfund transactions are treated as transfers.

Transfers between governmental funds are netted as part of the reconciliation to the governmentwide financial statements. At the government-wide statement of activities, transfers between governmental and business type activities are netted.

Governmental Funds - Fund Balances

GASB has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54) to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the City's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the users of those resources.

The City does not have a policy regarding the commitment or assignment of fund balances. As a result, the City does not report any committed fund balance. In accordance with GASB 54, the City reports the amount of the fund balance needed to eliminate expected expenditures over expected revenues in the subsequent year budget as assigned fund balance of the general fund, if applicable.

When restricted, assigned, and unassigned funds are available for use, the City's procedures are to use the restricted funds first, followed by the assigned funds, and then the unassigned funds.

Property Tax Calendar

Article VII of the Florida Constitution provides that Cities are authorized to impose ad valorem taxes on real and tangible personal property. The City's property taxes, levied by November 1, on assessed valuations as of January 1, are due and payable November 1. Taxes not paid by the following April 1, are considered delinquent and subject to collection through the issuance of tax warrants (personal property taxes) and the sale of tax certificates (real property taxes). All taxes imposed pursuant to the constitution and the laws of the State of Florida constitute a first lien as of January 1, superior to all other liens, continuing in force until discharged by payment or until barred by the provisions of Chapter 95, *Florida Statutes*. Elected officials of Hamilton County, Florida, perform the property assessment and tax collection functions.

Restricted Assets

The Water and Sewer Utility Fund's deposits placed by utility customers require that cash be restricted. All impact fee collections are restricted for future capital facility expansion. The advance received on the Coronavirus State and Local Fiscal Recovery Funds is restricted as to the use of the funds. The restricted amounts at year-end are as follows:

	Amount
Customer deposits	\$ 213,016
Grant advance	1,846,038
Capital facilities	 17,057
Total	\$ 2,076,111

In accordance with *Florida Statutes* 163.31801, the City has restricted the amounts collected under the aforementioned Statute, as well as the related net position, for future infrastructure improvements.

The government-wide statement of net position reports restricted net position of \$17,057, none of which is restricted by enabling legislation.

D. Accounting Changes

Governmental Accounting Standards Board Statement (GASB) No. 87: The City implemented GASB 87 which improves the accounting and financial reporting for leases by governments. It requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows/outflows of resources based on the payment provisions of the contract. Under this Statement, the City is required to recognize a lease liability and an intangible right-to-use lease asset.

E. Prior Period Adjustment

-

Due to the implementation of GASB 87, the City's Business-type and Water/Sewer Fund's accounts including beginning net position were adjusted as follows:

Water/Sewer Fund		
Account	<u>Debit</u>	Credit
Lease Asset	\$ 5,531	\$ -
Lease liability CP	-	1,345
Lease liability LT	-	3,528
Acc depreciation	-	576
Beginning net position	 	82
Total adjustment	\$ 5,531	<u>\$ 5,531</u>

NOTE 2. Deposits

Pursuant to Section 218.415(17), *Florida Statutes*, the City is authorized to invest surplus public funds in:

- (a) The Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized pursuant to the Florida Inter-local Cooperation Act of 1969, as provided in s. 163.01.
- (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- (c) Interest-bearing time deposits or savings accounts in qualified public depositories, as defined in s. 280.02.
- (d) Direct obligations of the U.S. Treasury.

At September 30, 2022, the City's deposits held in Qualified Public Depositories totaled \$7,034,551. Of this balance, \$500,000 was covered by federal depository insurance. The remainder of \$6,534,551 is insured through the Bureau of Collateral Management, Division of Treasury, Department of Financial Services under *Florida Statutes* Chapter 280.

GASBS No. 9 provides that generally only investments with an original maturity of less than three months or less are cash equivalents. Therefore, on the Proprietary Funds' Statement of Cash Flows, the certificates of deposit with maturities of twelve months are deemed investments.

However, per GASBS No. 3, for disclosure purposes, the amounts are considered deposits (cash) and are included in the amounts above.

The City had no investments other than Certificates of Deposit (CDs) at September 30, 2022.

The City's CDs at September 30, 2022, were as follows:

Qualified Public Depository	Bala	ance/Fair Value	Rate	Term
First Federal Bank of Florida	\$	258,481	0.20%	12 months
First Federal Bank of Florida		17,057	0.20%	12 months
First Federal Bank of Florida		3,355	0.21%	6 months
Total certificates of deposit	\$	275,538		

NOTE 3. Receivables

At September 30, 2022, the City was owed \$274,106 largely for billed services provided. The amounts and established allowances for uncollectible accounts are indicated below:

		W	/ater and				
	General		Sewer	Gas	Sa	initation	Totals
Billed amounts	\$ 1,048		118,227	147,728		50,421	\$ 316,376
Allowance for doubtful accounts	 		(28,571)	 (8,279)		(6,468)	 (43,318)
Totals	\$ 1,048	\$	89,656	\$ 139,449	\$	43,953	\$ 274,106

NOTE 4. Due from Other Governments

Due from other governmental units consists of the following amounts at September 30, 2022:

<u>Description</u>	Amount
State of Florida - Intergovernmental revenues	\$ 55,778
Hamilton County	5,016
Others	 26,012
Total	\$ 86,806

NOTE 5. Capital Assets

Capital asset activity for the year ended September 30, 2022, was as follows:

	Beginning						Ending
Governmental Activities	Balance	1	Additions	Deletions			Balance
Capital assets not being depreciated							
Land	\$ 241,442	\$	-	\$	-	\$	241,442
Construction in progress	 						<u> </u>
Total capital assets not being depreciated	 241,442				_		241,442
Capital assets being depreciated							
Buildings	402,445		-		-		402,445
Infrastructure/improvements	1,351,990		25,497		-		1,377,487
Equipment and furniture	322,313		-		-		322,313
Vehicles	1,020,026		-		-		1,020,026
Property under capital leases	 -						
Total capital assets being depreciated	 3,096,774		25,497		_		3,122,271
Less accumulated depreciation for							
Buildings	\$ (206,315)	\$	(5,848)	\$	-	\$	(212,163)
Infrastructure/improvements	(656,104)		(27,525)		-		(683,629)
Equipment and furniture	(183,447)		(8,125)		-		(191,572)
Vehicles	 (527,608)		(62,960)		_		(590,568)
Total accumulated depreciation	 (1,573,474)		(104,458)				(1,677,932)
Total capital assets being depreciated, net	 1,523,300		(78,961)				1,444,339
Governmental activities capital assets, net	\$ 1,764,742	\$	(78,961)	<u>\$</u>	_	<u></u>	1,685,781

Business-type activities Water and Sewer Capital assets not being depreciated Land \$ 667,039 \$ \$ \$ 667,039 Construction in progress 667,039 667,039 Total capital assets not being depreciated _ Capital assets being depreciated 288,160 288,160 Buildings Infrastructure/improvements 12,509,731 25,208 12,534,939 Equipment and furniture 483,516 216,071 699,587 Vehicles 304,163 304,163 5.531 5,531 Right-to-Use leased equipment * Total capital assets being depreciated 13,591,101 241,279 13,832,380 Less accumulated depreciation for \$ \$ Buildings (54, 460)\$ (3,087)\$ (57, 547)_ Infrastructure/improvements (6,045,506) (237, 848)(6,283,354) _ (294,376) Equipment and furniture (23,331) (317,707) (272,372) Vehicles (10,705)(283,077)Right-to-Use leased equipment * (576) (1,383)(1,959) Total accumulated depreciation (6,667,290) (276,354) (6,943,644) 6,923,811 Total capital assets being depreciated, net (35,075)6,888,736 Water and Sewer capital assets, net \$ 7,590,850 \$ (35,075) \$ \$ 7,555,775 Gas Utility Capital assets being depreciated 960,551 30,017 990.568 Infrastructure/improvements \$ \$ \$ \$ Equipment and furniture 66,299 17,065 83,364 33,748 24,609 58,357 Vehicles 1,060,598 71,691 1,132,289 Total capital assets being depreciated Less accumulated depreciation for Infrastructure/improvements (430,008)(13,641)(443, 649)Equipment and furniture (25,885) (4,061) (29,946) (2,205)Vehicles (29,655) (31, 860)(485,548) (19,907)Total accumulated depreciation (505,455) 575,050 51,784 Gas utility capital assets, net \$ \$ 626,834 \$ \$ Sanitation Capital assets being depreciated Equipment and furniture \$ 17,534 \$ \$ \$ 17,534 Vehicles Total capital assets being depreciated 17,534 17,534 Less accumulated depreciation for Equipment and furniture (10,016) (1,036)(11,052) _ Vehicles -(10,016) (1,036)(11,052) Total accumulated depreciation Sanitation capital assets, net \$ 7,518 \$ (1,036)\$ \$ 6,482

(Note 5 continued)

Depreciation expense was charged to the various functions as follows:

Governmental activities	
General government	\$ 17,585
Public safety	58,156
Transportation	22,185
Culture/recreation	 6,532
Total governmental activities depreciation expense	\$ 104,458
Business type activities	
Water/sewer	\$ 276,534
Gas	19,907
Sanitation	 1,036
Total business-type activities depreciation expense	\$ 297,477

*The beginning balances of right-to-use leased equipment and the associated accumulated depreciation were adjusted as part of the implementation of GASB Statement No. 87, Leases, as discussed in Note 1.

NOTE 6. Interfund Balances and Activity

Interfund balances at September 30, 2022, were as follows:

Major funds	Due from	Due to
General	\$ 55,490	\$ -
Water and Sewer	28,375	146,221
Gas	90,731	-
Sanitation	 	28,375
Totals	\$ 174,596	\$ 174,596
Major funds General Water and Sewer Gas Total major funds	\$ <u>Transfer out</u> - - -	\$ <u>Transfer in</u> - - -

The above amounts are short-term loans. The City expects to extinguish all interfund receivables/payables in the subsequent year.

NOTE 7. Leases

The City leases a copier from Xerox. The lease expires in September 2025. In accordance with GASB Statement No. 87, the City records right-to-use assets and lease liabilities based on the present value of expected payments over the lease term of the respective leases. The expected payments are discounted using the City's incremental borrowing rate of 2.75 percent which is the weighted average discount rate for the lease. See Note 5. Capital Assets, for information on right-to-use assets and associated accumulated depreciation. See Note 8. Long-term Obligations, for the future payments schedule.

NOTE 8. Long-term Obligations

							nounts
						Due	Within
Governmental Activities	10/1/2021	Adds	Deletes	9	9/30/2022	On	e Year
Compensated absences	\$ 67,982	\$ 61,258	\$ 59,107	\$	70,133	\$	12,879
OPEB liability	104,055	-	31,658		72,397		5,735
Net pension liability	 660,187	 774,042	 138,862		1,295,367		20,565
Totals	\$ 832,224	\$ 835,300	\$ 229,627	\$	1,437,897	\$	39,179
						Ar	nounts
						Due	Within
Business-type Activities	10/1/2021	Adds	Deletes	9	9/30/2022		Within e Year
Business-type Activities Compensated absences	\$ <u>10/1/2021</u> 26,533	\$ <u>Adds</u> 26,907	\$ <u>Deletes</u> 25,215	\$	<u>9/30/2022</u> 28,225		
	\$	\$ 	\$ 	\$		On	e Year
Compensated absences	\$ 26,533	\$ 26,907	\$ 25,215	\$	28,225	On	<u>e Year</u> 28,226
Compensated absences OPEB liability	\$ 26,533 70,241	\$ 26,907	\$ 25,215 13,567	\$	28,225 56,674	On	<u>e Year</u> 28,226 2,458

Changes in long-term obligations for the year ended September 30, 2022, are as follows:

*The beginning balances of right-to-use leases payable were adjusted as part of the implementation of GASB Statement No. 87, as discussed in Note 1.

Right-to-Use lease payable – future minimum payments under the right-to-use lease agreement and the present value of the minimum payments as of September 30, 2022, are as follows:

Fiscal year ending September 30	Total	Principal	Interest
2023	\$ 1,462	\$ 1,382	\$ 80
2024	1,462	1,421	41
2025	 731	 725	 6
Total	\$ 3,655	\$ 3,528	\$ 127

NOTE 9. Fund Balance Reporting

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54) provides a more structured classification of fund balance and improves the usefulness of fund balance reporting. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on their uses. It provides for two major types of fund balances for governmental funds, which are nonspendable and spendable.

Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and the principal of permanent or endowment funds. These items are not applicable to the City's governmental funds.

A hierarchy of spendable fund balances is as follows:

Restricted – Fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.

Committed – Fund balances that contain self-imposed constraints of the government from the City Council, its highest level of decision-making authority via action during a public meeting. Assigned – Fund balances that contain self-imposed constraints of the City Council to be used for a particular purpose. This category includes any remaining positive amounts, for governmental funds other than the General Fund, not classified as nonspendable, restricted, or

committed. No policy has been established to authorize any individual or political body the right to assign resources.

Unassigned – Fund balance of the general fund that is not constrained for any particular purpose.

The City has classified its fund balances with the following hierarchy:

Spendable

The City has classified the spendable fund balance as unassigned. At September 30, 2022, the unassigned general fund balance was \$1,094,249 or sixty-eight percent of the General Fund's total expenditures.

A summary of the fund balances at September 30, 2022, is as follows:

Description	General Fund
Fund balances:	
Unassigned	\$ 1,094,249

NOTE 10. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance via the Preferred Governmental Insurance Trust. Under this insurance pool, the City pays annual premiums to the pool for its insurance coverage. The agreement for formation of the pool provides that the pool will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts. In addition, the City carries commercial insurance for dishonesty bonding.

Claims resulting from the above risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements of the Preferred Governmental Insurance Trust allows for the pool to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the City.

NOTE 11. Florida Retirement System (FRS) - Defined Benefit Pension Plan

General Information

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance. Essentially all regular employees of the City are eligible to enroll as members of the Stateadministered FRS (membership is compulsory for employees filling a regularly established position). Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature.

The FRS is a cost-sharing multiple-employer public-employee retirement system with two primary plans and approximately 1,000 participating employers. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' web site.

The City's pension expense, FRS \$38,914; HIS \$9,323, and Investment \$65,225; totaled \$113,462 for the fiscal year ended September 30, 2022.

FRS Pension Plan:

<u>Plan Description</u>: The FRS Pension Plan (Plan) is qualified retirement plan under section 401(a) Internal Revenue Code, created to provide a defined benefit pension plan for participating public employees, a Deferred Retirement Option Program (DROP) was added in 1998 for eligible employees. The general classes of membership are as follows:

- *Regular Class* Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) Members in senior management level positions.
- Special Risk Class Members who are employed as law enforcement officers and select other public safety positions meet the criteria to qualify for this class
 Special Risk Administrative Support Class – Former Special Risk Class members who are transferred or reassigned to nonspecial risk law enforcement, firefighting,
- emergency medical care, or correctional administrative support positions within an FRS special risk-employing agency.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service except for members classified as special risk that are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service except for members classified as special risk that are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-ofliving adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. Elected officials may also end DROP participation and postpone compliance until no longer holding office. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

<u>Benefits Provided</u>: Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	% Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.33
Senior Management Service Class	2.00
Special Risk Regular	
Service from December 1, 1970, through September 30, 1974	2.00
Service on and after October 1, 1974	3.00

The benefits received by retirees and beneficiaries are increased by a cost-of-living adjustment (COLA) each July based on their June benefit amount. The COLA is generally 3 percent per year. The COLA for retirements or DROP participation effective before August 1, 2011, is three percent per year. The COLA for retirees with an effective date or DROP begin date after August 1, 2011, will be the sum of the pre-July 2011 service credit divided by the total service credit at retirement multiplied by 3 percent. Each Pension Plan member with an effective retirement date of August 1, 2011, or after will have an individual COLA factor for retirement. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

<u>Contributions</u>: The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2021-22 fiscal year were as follows:

	Percent of	Gross Salary	Total
Class	Employee	Employer (1)	Contribution Rate
FRS, Regular	3.00%	9.10%	12.10%
FRS, Elected County Officers	3.00%	49.70%	52.70%
FRS, Senior Management Service	3.00%	27.29%	30.29%
FRS, Special Risk Regular	3.00%	24.17%	27.17%
FRS, Special Risk Administrative	3.00%	36.04%	39.04%
DROP - Applicable to member from all of the			
above classes	0.00%	16.68%	16.68%

Notes

1. Rates include the normal cost and unfunded actuarial liability contributions but do not include the 1.66 percent contribution for the Retiree Health Insurance Subsidy and the fee of 0.06 percent for administration of the FRS Investment Plan and retirement and financial planning for members of both plans.

The City's contributions to the Plan totaled \$116,296 (including employee contributions - \$137,735) for the fiscal year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: At September 30, 202, the City reported a liability of \$1,297,426 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportionate share of the net pension liability was based on the City's 2021-22 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the City's proportionate share was .004758894 percent, which was an increase of .0006536030 percent from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the City recognized pension expense of (\$77,382). In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows		Deferred inflows	
Description		of resources	of resources	
Difference between expected and				
actual experience	\$	61,620	\$ -	
Changes in assumptions		159,783	-	
Net difference between projected and actual				
earnings on FRS pension plan investments		85,669	-	
Changes in proportion and differences between				
City's FRS contributions and proportionate			-	
share of contributions		34,126	(433,703)	
Total	\$	341,198	<u>\$ (433,703)</u>	

The deferred outflows of resources related to pensions, totaling \$36,237, resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported

as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal year ending September 30	Amount
2023	\$ (30,854)
2024	(30,854)
2025	(30,854)
2026	(30,854)
2027	(15,427)
Thereafter	-

<u>Actuarial Assumptions</u>: The total pension liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.70 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions that determined the total pension liability as of June 30, 2022, were based on the results of an actuarial experience study July 1, 2013 – June 30, 2018. The valuation date was July 1, 2022, and Measurement date was June 30, 2022. Actuarial valuations are performed annually.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The table below contains a summary of the actuary's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation.

			Compound	
		Annual	Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	<u>Return</u>	<u>Return</u>	Deviation
Cash	1.00%	2.60%	2.60%	1.10%
Fixed income	19.80%	4.40%	4.40%	3.20%
Global equity	54.00%	8.80%	7.30%	17.80%
Real estate	10.30%	7.40%	6.30%	15.70%
Private equity	11.10%	12.00%	8.90%	26.30%
Strategic investments	3.80%	6.20%	5.90%	7.80%
Assumed inflation - mean			2.40%	1.30%

1. As outlined in the FRS Pension Plan's investment policy available from Funds We Manage on the SBA's website at www.sbafla.com

Discount Rate: The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate: The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.70 percent) or 1 percentage-point higher (7.70 percent) than the current rate:

	19	% Decrease 5.70%		nt Discount 6.70%	1	1% Increase 7.70%
City's proportionate share of the			-			
net pension liability	\$	2,243,809	\$	1,297,426	\$	506,137

Pension Plan Fiduciary Net Position: Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u>: At September 30, 2022, the City reported a payable of \$21,796 (FRS \$12,389, HIS \$1,548, INV \$7,859) for the outstanding amount of contributions to the Plan required for the fiscal year ended September 30, 2022.

HIS Pension Plan

Plan Description: The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the HIS program. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for specified employees. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, *Florida Statues*. The City contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The City's contributions to the HIS Plan totaled \$16,852 for the fiscal year ended September 30, 2022.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows</u> of Resources Related to Pensions. At September 30, 2022, the City reported a net pension liability of \$293,735 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and based on an actuarial valuation performed July 1, 2022, projected to the measurement date. The City's proportionate share of the net pension liability was based on the City's 2021-22 fiscal year contributions relative to the June 30, 2022, fiscal year contributions of all participating members.

At June 30, 2022, the City's proportionate share was .003521516 percent, which was a decrease of .0004753800 percent from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the City recognized pension expense of \$9,323. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defer	red outflows	Defe	erred inflows
Description	of	resources	of resources	
Difference between expected and				
actual experience	\$	8,916	\$	(1,292)
Changes in assumptions		16,837		(45,441)
Net difference between projected and actual				
earnings on FRS pension plan investments		424		-
Changes in proportion and differences between				
City's FRS contributions and proportionate				
share of contributions		31,400		(142,719)
Total	\$	57,577	\$	(189,452)

The deferred outflows of resources, totaling \$4,056 was related to pensions resulting from City contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and (deferred inflows) of resources related to pensions will be recognized in pension expense as follows:

Fiscal year ending September 30	Amount
2022	\$ (4,856)
2023	(4,856)
2024	(4,856)
2025	(4,856)
2026	(4,856)
Thereafter	(1,942)

<u>Actuarial Assumptions</u> The total pension liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected to the measurement date.

Inflation	2.40 percent
Salary increases	3.25 percent
Municipal bond rate/discount rate	3.54 percent

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

The actuarial assumptions that determined the total pension liability as of June 30, 2022, were based on certain results of an actuarial experience study of the FRS for the period July 1, 2013 – June 30, 2018. HIS plan valuations occur on a biennial basis.

<u>Discount Rate</u> The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the HIS Actuarial Assumption Conference. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.54 percent) or 1 percentage-point higher (4.54 percent) than the current rate:

	1% Decrease 2.54%	Curr	ent Discount 3.54%	1% Increase <u>4.54%</u>
City's proportionate share of the				
net pension liability	\$ 427,491	\$	373,654	\$ 329,105

<u>Pension Plan Fiduciary Net Position</u> Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> at September 30, 2022, the City reported a payable of \$1,548 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended September 30, 2022.

FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature.

The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

Allocations to the investment member's accounts during the 2021-22 fiscal year were as follows:

	Contributions			
Class	<u>Employee</u>	<u>Employer</u>	Total	
FRS, Regular	3.00%	11.91%	14.91%	
FRS, Elected County/Local Officers	3.00%	57.00%	60.00%	
FRS, Special Risk	3.00%	27.83%	30.83%	
FRS, Senior Management Service	3.00%	31.57%	34.57%	

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds.

Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. At September 30, 2022, the City does not know the amount of forfeited funds, if any, but estimates that the amount would be immaterial.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lumpsum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The City's Investment Plan pension expense totaled \$65,225, for the fiscal year ended September 30, 2022.

Note 12. Postemployment Benefits Other Than Pensions (OPEB)

General Information

Plan description

The City of Jasper, Florida, sponsors and administers the single-employer OPEB unfunded plan. The plan covers fifteen active employees with no inactive employees and beneficiaries currently receiving benefits and no inactive employees entitled to and not yet receiving benefits. The City's retirees' contribution requirement is an amount determined periodically by the City equal to one hundred percent of the applicable health insurance premium charged by the insurance carrier. There are no minimum required employer contributions. No assets are accumulated in a trust that meets the criteria in GASB No. 75, paragraph 4 to pay for related benefits.

Benefits provided

Benefits are provided to regular, full-time employees of the City. Benefits provided are postretirement medical benefits. The plan provides for post-retirement medical coverage to eligible employees under the same fully-insured plan that covers active employees. No explicit subsidy is provided to retirees. *Florida Statutes* 112.0801 requires the City to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage. There were no changes in benefit terms from the prior measurement date.

Total OPEB Liability

The City's total OPEB liability of \$129,071, was measured as of September 30, 2022, and was determined by an actuarial valuation as of that date.

Actuarial assumptions and other inputs: The total OPEB liability in the September 30, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.77% per annum: this rate was used to discount all future benefit payments and is based on the return on the
	S&P Municipal Bond 20-year High Grade Index as of the measurement date.
Salary increases	3.00% per annum
Cost of living increases	Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance
C	with the healthcare cost trend rates.
Healthcare cost trend rates	Increases in healthcare costs are assumed to be 8.00% for the 2020/21 fiscal year graded down by 0.50% per year to
	5.00% for the 2027/28 and later fiscal years.
Age related morbidity	Insurance premiums are assumed to increase with each year of age in accordance with the rates set forth in the Society
	of Actuaries report "Health Care Costs - From Birth to Death" prepared by Dale H. Yamamoto (June 2013). Rates set forth
	in Chart 2 (Group Costs by Age for 2009-10) were used to develop the morbidity rates prior to age 65 and the rates set
	forth in Table 4 (Development of Plan Specific Medicare Age Curve) were used to develop the morbidity rates after age 65.
Implied subsidy	Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly
	subsidy has been assumed for the 2020/21 fiscal year based on the age-related morbidity assumption and, for other fiscal
	years, the implied subsidy was increased in accordance with the healthcare cost trend rates. The implied subsidy is
	assumed to disappear at age 65.
Mortality basis	Sex-distinct rates set forth in the PUB-2010 Mortality Table (without income adjustments) for general and public
	safety employees, with full generational improvements in mortality using Scale MP-2020
Retirement	For general employees, retirement is assumed to occur at age 62. For firefighters and police officers,
	retirement is assumed to occur at age 55.
Other decrements	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability
	Study (Class 1 for general employees and Class 4 for firefighters and police officers).
Covered election	50% of eligible employees are assumed to elect medical coverage upon retirement or disability, with one-third of electing
	retirees also covering their spouse.
Spouses and dependents	Husbands are assumed to be three years older than wives; retirees are not assumed to have any dependent children.
COBRA	Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the
	COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant
	is assumed to fully cover the cost of providing healthcare coverage during the relevant period.
Changes	Since the prior measurement date, the discount rate was increased from 2.43% per annum to 4.77% per annum,
	and the healthcare cost trend rates were increased from 6.00% for the 2021/22 fiscal year graded down to 5.00% for the
	2023/24 and later fiscal years to the amounts shown above.

Net OPEB liability at September 30, 2022:

Total OPEB liability *	\$	129,071
Less fiduciary net position		
Net OPEB liability **	\$	129,071
* rolled forward from Octobe	er 1, 2021	
** recognized as follows:		
Long-term obligations	\$	72,398
Water/sewer Fund		56,673
Net OPEB liability	\$	129,071

OPEB expense for Year Ending September 30, 2022:

Service cost	\$ 15,542
Other recognized changes in net pension	
Expected interest growth	8,881
Investment gain/loss	-
Demographic gain/loss	(5,324)
Employee contributions	-
Benefit payments & refunds	(7,378)
Administrative expenses	-
Changes in benefit terms	-
Assumption changes	 1,429
OPEB expense *	\$ 13,150
* expense recognized as follows:	
Statement of Activities - governmental	\$ 9,205
Water/sewer Fund	3,945
Total OPEB expense recognized	\$ 13,150

Deferred Inflows of Resources and Deferred Inflows of Resources Related to OPEB

	Deferred Outflows of Resources		erred Inflows Resources
Balance as of September 30, 2021	\$ 74,688	\$	48,333
Change due to:			
Amortization payments	(10,465)		(14,360)
Investment gain/loss	-		-
Demographic gain/loss	-		38,875
Assumption changes	 		23,395
Total change	 (10,465)		47,910
Balance as of September 30, 2022 *	\$ 64,223	<u>\$</u>	96,243
* recognized as follows:			
Long-term obligations	\$ 42,261	\$	61,563
Water/sewer Fund	 21,962	. <u> </u>	34,680
Deferred outflows/inflows of resources	\$ 64,223	\$	96,243

Balance Equation

Net OPEB liability as of September 30, 2021	\$ 174,296
Plus OPEB expense for the year ending September 30, 2022	13,150
Minus employer contribution for the year ending September 30, 2022	-
Plus change in balance of deferred outflows of resources	(10,465)
Minus change in balance of deferred inflows of resources	 (47,910)
Net OPEB liability as of September 30, 2022	\$ 129,071

	Total OPEB	Fiduciary	Net OPEB
Changes in the net OPEB liability	<u>Liability</u>	Net Position	<u>Liability</u>
Balance as of September 30, 2021	\$ 174,296	\$ -	\$ 174,296
Change due to:			
Service cost	15,542	-	15,542
Expected interest growth	8,881	-	8,881
Unexpected investment income	-	-	-
Demographic experience	(38,875)	-	(38,875)
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(7,378)	-	(7,378)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	 (23,395)		 (23,395)
Balance as of September 30, 2022	\$ 129,071		\$ 129,071

Comparison of net OPEB liability using alternative discount rates

	Discount Ra	te minus 1.00%	4.77%	6 Discount Rate	Discou	<u>nt Rate plus 1.00%</u>
Total OPEB liability	\$	143,028	\$	129,071	\$	116,812
Less fiduciary net position		<u> </u>		-		<u> </u>
Net OPEB liability	\$	143,028	\$	129,071	\$	116,812

Comparison of net OPEB liability using Alternative Healthcare Cost Trend Rates

				0		
	Trend rat	tes minus 1.00%	dow	<u>n to 5.00%</u>	Trend ra	tes plus 1.00%
Total OPEB liability	\$	111,982	\$	129,071	\$	149,890
Less fiduciary net position						
Net OPEB liability	\$	111,982	\$	129,071	\$	149,890

Note 13. Economic Dependency

The City receives a significant portion of its utility revenues from the Florida Department of Corrections – approximately forty percent. If this customer ceased operations, the financial condition of City could be adversely affected.

Note 14. Commitments

Refuse Collection

On December 1, 2015, the City "amended in its entirety and replaced" its contract with Waste Pro of Florida, Inc., for the collection of residential, commercial, and front-end load collection of household refuse and yard waste.

The solid waste agreement is for the period December 1, 2015, to December 1, 2020. The agreement automatically is extended for successive five (5) year terms unless either party give the other party three hundred and sixty (360) days' notice in writing prior to the then current expiration date of its intention not to renew the Contract.

Per the agreement, residential rates are fixed for the period and commercial rates increase five (5) percent annually.

Yard Waste

On June 17, 2021, the City contracted with JR Waste Management Solutions, Inc. for the removal of yard waste. The agreement calls for the pickup and removal of all yard waste and delivery of the waster to the Hamilton County Landfill where the cost of dumping will be charged to the City of Jasper.

The contract is for a two-year period beginning on June 17, 2021, and ending on June 17, 2023.

The annual fee is \$31,000 to be paid in monthly installments. The contract can be cancelled at any time with a thirty-day written notice.

Regulatory Compliance Agreement

The City has an agreement with City Services, Inc., for "proper and necessary regulatory compliance services."

The agreement is for a three-year period ending in May 2024. It automatically renews for successive three-year terms unless prior written notice is provided.

The fee for the services is as follows: 1. Monthly maintenance charge of \$650 2. \$60 per hour for on-site programs and procedures 3. Mileage of .85 per actual mile traveled 4. Per diem expense of \$165 per night of overnight stay.

Resurfacing of Central Ave

The City has the following agreements relating to the Central Avenue Resurfacing Project under the Florida Department of Transportation (FDOT) Grant #G1V80:

		Contract	Payme	nts through	R	emaining
Vendor	Description	Amount	Septem	ber 30, 2022]	Balance
North Florida Professional Services, Inc.	Engineering services	\$ 43,000	\$	38,700	\$	4,300
Locklear & Associates	CEI	21,000		-		21,000
Anderson Columbia Company, Inc.	Resurfacing and paving	507,568		-		507,568

NOTE 15. Current/Future Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) effective dates of upcoming pronouncements are as follows:

Statement 91, *Conduit Debt Obligations* —reporting periods beginning after December 15, 2021: FY2022-23

Statement No. 96, *Subscription-Based Information Technology Arrangements* - effective for fiscal years beginning after June 15, 2022: FY 2022-23

Statement No. 99, Omnibus 2022, varying effective dates

Statement No. 100 Accounting Changes and Error Corrections – effective for fiscal years beginning after June 15, 2023: FY 2023-24

Statement No. 101 Compensated Absences – effective for fiscal years beginning after December 15, 2023: FY 2024-25

The City is evaluating the effects that these statements will have on its financial statements for the year ending September 30, 2023, and beyond.

Note 16. Subsequent Events

The City's Management has evaluated subsequent events through the date of the audit report – March 31, 2023, the date which the financial statements were available for issuance.

REQUIRED

SUPPLEMENTARY

INFORMATION

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CITY OF JASPER, FLORIDA

BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended September 30, 2022

Fund balance - beginning	Original <u>Budget</u> \$ -	Final <u>Budget</u> \$ -	<u>Actual</u> \$ 973,354	Variance with Final Budget Positive (Negative) \$ 973,354
Estimated receipts	1 111 4(2	1 111 460	1 152 249	40.796
Taxes	1,111,462	1,111,462	1,152,248	40,786
Licenses and permits	100,000	100,000	122,065	22,065
Intergovernmental revenue	239,904	239,904	221,285	(18,619)
Charges for services	158,334	158,334	160,707	2,373
Fines and forfeits	3,950	3,950	30,007	26,057
Miscellaneous	26,712	26,712	40,885	14,173
Other sources	377,308	377,308		(377,308)
Total estimated receipts and balances	2,017,670	2,017,670	2,700,551	682,881
Appropriations				
General government	580,650	580,650	510,540	70,110
Public safety	836,968	836,968	701,463	135,505
Physical environment	26,700	26,700	6,246	20,454
Transportation	449,152	449,152	355,880	93,272
Economic environment	3,000	3,000	300	2,700
Human services	4,000	4,000	100	3,900
Culture/recreation	117,200	117,200	31,773	85,427
Other uses		<u> </u>	<u> </u>	
Total appropriations	2,017,670	2,017,670	1,606,302	411,368
Fund balance - ending	<u>\$ </u>	<u>\$</u>	\$ 1,094,249	<u>\$ 1,094,249</u>

CITY OF JASPER, FLORIDA

NOTES TO BUDGETARY COMPARISON SCHEDULE

For the Year Ending September 30, 2022

NOTE 1. BUDGET

An annual budget, as required by state statutes and Article V of the Charter of the City of Jasper, Florida, is adopted on a basis consistent with GAAP for all governmental funds. All annual appropriations lapse at fiscal year-end. The budget process is as follows:

On or before September 1, all department heads submit requests for appropriations to the City Manager who compiles the requests and submits a comprehensive budget request to the City Council. The City Council conducts public hearings on the proposed budget after September 1, but prior to September 30. On or before September 30, the budget is adopted by the City Council.

The appropriated budget is prepared by fund, function and department. Transfers of appropriations between departments require the approval of the City Manager. The legal level of budgetary control is the fund level. Any budget amendments affecting expenditures at the fund level must be approved by the City Council.

The City made no supplementary budget amendment for the fiscal year ending September 30, 2022.

NOTE 2. EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND OUTFLOWS AND GAAP REVENUES AND EXPENDITURES

Sources/inflows of resources		General <u>Fund</u>
Financial statement major funds		
Actual amount (budgetary basis) of		
the estimated receipts and balances		
from the budgetary comparison schedules	\$	2,700,551
Adjustments		
Budgetary fund balance is an amount available		
for appropriation but is not considered		
a revenue for GAAP reporting		(973,354)
Total revenues reported on the		
statement of revenues, expenditures,		
and changes in fund balances -		
governmental funds	\$	1,727,197
Uses/outflows of resources		
Actual amounts (budgetary basis)		
"Total appropriations" from the budgetary		
comparison schedules	<u>\$</u>	1,606,302

CITY OF JASPER, FLORIDA SCHEDULES OF PROPORTINATE SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS*

		Florida Re	tirement System						
	2022	2021	2020	2019	2018	2017	2016	2015	2014
City of Jasper, Florida's proportion of the net pension liability (asset)	0.003487%	0.004105%	0.004759%	0.005342%	0.006523%	0.005772%	0.005276%	0.005037%	0.004800%
City of Jasper, Florida's proportionate share of the net pension liability (asset)	\$ 1,297,426	\$ 310,108	\$ 2,062,575	\$ 1,839,616	\$ 1,964,847	\$ 1,707,765	\$ 1,457,315	\$ 745,470	\$ 292,858
City of Jasper, Florida's covered-employee payroll	\$ 1,015,191	\$ 1,069,316	\$ 1,176,810	\$ 1,272,154	\$ 1,468,047	\$ 1,377,037	\$ 1,277,609	\$ 1,254,727	\$ 1,245,908
City of Jasper, Florida's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	127.80%	29.00%	175.27%	144.61%	133.84%	124.02%	114.07%	59.41%	23.51%
Plan fiduciary net position as a percentage of the total pension liability	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

Health Insurance Subsidy Program									
	2022	2021	2020	2019	2018	2017	2016	2015	2014
City of Jasper, Florida's proportion of the net pension liability (asset)	0.002773%	0.003046%	0.003522%	0.004000%	0.005086%	0.004108%	0.004040%	0.004156%	0.038232%
City of Jasper, Florida's proportionate share of the net pension liability (asset)	\$ 293,735	\$ 373,654	\$ 429,971	\$ 447,570	\$ 538,324	\$ 439,218	\$ 470,815	\$ 423,842	\$ 3,574,813
City of Jasper, Florida's covered-employee payroll	1,015,191	1,069,316	1,176,810	1,272,154	1,468,047	1,377,037	1,277,609	1,254,727	1,245,908
City of Jasper, Florida's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	28.93%	34.94%	36.54%	35.18%	36.67%	31.90%	36.85%	33.78%	286.92%
Plan fiduciary net position as a percentage of the total pension liability	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

* Information is presented for those years available

Notes to Schedules

Note 1. Measurement Date

The amounts presented for each fiscal year were determined as of the measurement date, which was June 30th of the current fiscal year.

Note 2. Covered Employees

Covered employee payroll includes defined benefit plan actives, investment plan members, and members in DROP.

CITY OF JASPER, FLORIDA SCHEDULES OF EMPLOYER CONTRIBUTIONS LAST 10 FISCAL YEARS*

Florida Retirement System									
	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 192,143	\$ 191,864	\$ 194,617	\$ 199,417	\$ 243,108	\$ 186,982	\$ 154,030	\$ 146,404	\$ 137,500
Contributions in relation to the contractually required contribution	192,143	191,864	194,617	199,417	243,108	186,982	154,030	146,404	137,500
Contribution deficiency (excess)	<u>s </u>	<u>s -</u>	<u> </u>	<u>s -</u>	<u>s</u> -				
City of Jasper, Florida's covered-employee payroll	\$ 1,015,191	\$ 1,069,316	\$ 1,176,810	\$ 1,272,154	\$ 1,468,047	\$ 1,377,037	\$ 1,277,609	\$ 1,254,727	\$ 1,245,908
Contributions as a percentage of covered-employee payroll	18.93%	17.94%	16.54%	15.68%	16.56%	13.58%	12.06%	11.67%	11.04%

												Heal	th Insurance S	ubsid	ly Program
	2022	2021		<u>2020</u>		2019		2018		2017	<u>2016</u>		2015		<u>2014</u>
Contractually required contribution	\$ 16,852	\$ 17,751	\$	19,535	\$	21,118	\$	24,370	\$	22,859	\$ 21,208	\$	16,997	\$	15,963
Contributions in relation to the contractually required contribution	 16,852	 17,751		19,535		21,118		24,370		22,859	 21,208		16,997		15,963
Contribution deficiency (excess)	 	 	_		_		_		_		 	_		_	
City of Jasper, Florida's covered-employee payroll	\$ 1,015,191	\$ 1,069,316	\$	1,176,810	\$	1,272,154	\$	1,468,047	\$	1,377,037	\$ 1,277,609	\$	1,254,727	\$	1,245,908
Contributions as a percentage of covered-employee payroll	1.66%	1.66%		1.66%		1.66%		1.66%		1.66%	1.66%		1.35%		1.28%

* Information is presented for those years available.

Note to Schedules

Note 1. Covered Employees

Covered employee payroll includes defined benefit plan actives, investment plan members, and members in DROP.

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CITY OF JASPER, FLORIDA SCHEDULES OF OPEB LIABILITY AND COVERED PAYROLL LAST TEN FISCAL YEARS *

<u>Measurement Date</u> 9/30/2022 9/30/2021 9/30/2020 9/30/2019 0/30/2019	Total OPEB <u>Liability</u> \$ 129,071 174,296 137,157 94,124 128,202	Fiduciary <u>Net Position</u> \$ - - - -	Net OPEB Liability \$ 129,071 174,296 137,157 94,124 128 202	Funded <u>Percentage</u> 0.00% 0.00% 0.00% 0.00%	Covered <u>Payroll</u> \$562,664 625,375 589,592 766,651 \$56,156	Net OPEB Liability as a % of Covered Payroll 22.94% 27.87% 23.26% 12.28% 14.00%
9/30/2018	128,302	-	128,302	0.00%	856,156	14.99%
9/30/2017	124,053	-	124,053	0.00%	856,156	14.49%

* Information is presented for those years available

CITY OF JASPER, FLORIDA SCHEDULES CHANGES IN THE OPEB LIABILITY BY SOURCE LAST TEN FISCAL YEARS *

		Expected	Unexpected				Benefit		Changes in	
Fiscal Year	Service	Interest	Investment	Demographic	Employer	Employee	Payments &	Administrative	Benefit	Assumption
Ending	Cost	Growth	Income	Experience	Contribution	Contribution	Refunds	Expenses	Terms	Changes
9/30/2022	\$ 15,542	\$ 8,881	\$ -	\$ (38,875)	\$-	0.00%	\$ (7,378)	\$ -	\$ -	\$ (23,395)
9/30/2021	17,285	3,627	-	21,526	-	0.00%	(10,424)	-	-	5,125
9/30/2020	10,454	2,147	-	(27,222)	-	0.00%	\$ (8,556)	-	-	66,220
9/30/2019	8,935	4,797	-	(2,549)	-	-	(6,515)	-	-	(38,846)
9/30/2018	9,113	4,675	-	-	-	0.00%	(9,536)	-	-	-

* Information is presented for those years available

Notes to Schedule

Note 1. Amortization Period The amortization period for demographic experience and assumption changes was 8.91 years for the 2018-19 fiscal year, 8.58 years for the 2019-20 fiscal year, 9.70 years for the 2020-21 fiscal year and 9.52 years for the 2021/22 fiscal year.

Note 2. Changes of Assumptions

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used for each fiscal year:

scal year.	
Year	Rate
2022	4.77%
2021	2.43%
2020	2.14%
2019	3.58%
2018	3.64%

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COMPLIANCE

SECTION

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KENNETH M. DANIELS CERTIFIED PUBLIC ACCOUNTANT

107 2nd Ave S.E. Jasper, FL 32052 Phone 386-792-1906 Fax 386-792-1925 <u>kmdcpa@windstream.net</u>

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council Members City of Jasper, Florida

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standard* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of City of Jasper, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Jasper, Florida's basic financial statements, and have issued my report thereon dated March 31, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the City of Jasper, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Jasper, Florida's internal control. Accordingly, I do not express an opinion on the effectiveness of City of Jasper, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Jasper, Florida's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keth Dil

Kenneth M. Daniels Certified Public Accountant March 31, 2023

KENNETH M. DANIELS Certified Public Accountant

107 2nd Ave S.E. Jasper, FL 32052 Phone 386-792-1906 Fax 386-792-1925 <u>kmdcpa@windstream.net</u>

INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and City Council City of Jasper, Florida

I have examined the City of Jasper, Florida's compliance with *Florida Statues* 218.415 during the period October 1, 2021, to September 30, 2022. Management of the City of Jasper, Florida, is responsible for the City of Jasper's compliance with those requirements. My responsibility is to express an opinion on the City of Jasper, Florida's compliance based on my examination.

My examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that I plan and perform the examination to obtain reasonable assurance about whether the City of Jasper, Florida, assertion about compliance the specified requirements above is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about the City of Jasper, Florida, assertion. The nature, timing, and extent of the procedures selected depend on my judgment, including an assessment of the risks of material misstatement of the City of Jasper, Florida's assertion, whether due to fraud or error. I believe that the evidence I obtained is sufficient and appropriate to provide a reasonable basis for my opinion.

I am required to be independent of the City of Jasper, Florida, and to meet my other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

My examination does not provide a legal determination on the City of Jasper, Florida's compliance with the specified requirements.

In my opinion, the City of Jasper, Florida's, assertion that it complied with the aforementioned requirements for the period October 1, 2021, to September 30, 2022, is fairly stated, in all material respects.

Kth Dil

Kenneth M. Daniels Certified Public Accountant March 31, 2023

KENNETH M. DANIELS CERTIFIED PUBLIC ACCOUNTANT

107 2nd Ave S.E. Jasper, FL 32052 Phone 386-792-1906 Fax 386-792-1925 <u>kmdcpa@windstream.net</u>

MANAGEMENT LETTER

To the Honorable Mayor and City Council Members Jasper, Florida

Report on the Financial Statements

I have audited the financial statements of the City of Jasper, Florida, as of and for the fiscal year ended September 30, 2022, and have issued my report thereon dated March 31, 2023.

Auditor's Responsibility

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Other Reporting Requirements

I have issued my Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550 *Rules of the Auditor General*. Disclosures in that report, which is dated March 31, 2023, should be considered in conjunction with this management letter.

Prior year findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that I determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report except as noted below under the heading Prior Year Findings and Recommendations.

Prior Year Findings and Recommendations

All prior year findings were cleared.

Current year findings

There were no current year findings.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1. The City of Jasper Florida's financial statements included no component units.

Financial Condition

Section 10.554(1)(i)5. a. and 10.556(7), *Rules of the Auditor General*, require that I apply appropriate procedures and report the result of my determination as to whether or not the City of Jasper, Florida, has met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and to identify the specific condition(s) met. In connection with my audit, I determined that the City of Jasper, Florida, did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5. b. and 10.556(8), *Rules of the Auditor General*, I applied financial condition assessment procedures. It is management's responsibility to monitor the City of Jasper's financial condition, and my financial assessment was based in part on representations made by management and the review of financial information provided by the same. The financial condition assessment was performed as of September 30, 2022.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that I communicate any recommendations to improve financial management. There were no such findings.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires me to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with my audit, I did not have any such findings.

Purpose of this Letter

The management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council Members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Keth Dil

Kenneth M. Daniels Certified Public Accountant March 31, 2023

CITY'S AFFIDAVIT OF COMPLIANCE

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CITY OF JASPER, FLORIDA AFFIDAVIT OF COMPLIANCE FLORIDA STATUTES 163.31801

For the Year Ending September 30, 2022

BEFORE ME, the undersigned authority, personally appeared Margaret Harper, who being duly sworn, deposes and says on oath that:

- 1. I am the Chief Financial Officer of the City of Jasper, Florida, which is a local governmental entity of the State of Florida;
- 2. The City of Jasper, Florida, adopted Ordinance No. **2005-02-03** implementing an impact fee; and
- 3. The City of Jasper, Florida, has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, *Florida Statutes*.

FURTHER AFFIANT SAYETH NAUGHT.

magant Harper

Margaret Harper, Chief Financial Officer

STATE OF FLORIDA COUNTY OF <u>Hamilton</u>

SWORN TO AND SUBSCRIBED before me this 31st day of March, 2023.

Vice, E. Hampton

NOTARY PUBLIC Vicky Hampton

Personally known X____ or produced identification ______

Type of identification produced: N/A

My Commission Expires:

<u>12-19-24</u>